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# CHAIRMAN OF THE JOINT

# CHIEFS OF STAFF

# INSTRUCTION

J-7

DISTRIBUTION: A, B, C

CJCSI 6240.01F

29 July 2025

## RESPONSIBILITIES FOR THE JOINT TACTICAL OPERATIONS INTERFACE TRAINING PROGRAM

### References:

See Enclosure C

1. Purpose. This instruction sets policy and outlines Combatant Command (CCMD), Service, and Agency (C/S/A) responsibilities for the Joint Tactical Operations (JTO) Interface Training Program.
2. Superseded. Chairman of the Joint Chiefs of Staff Instruction (CJCSI) 6240.01E, 13 August 2012, "Responsibilities for the Joint Tactical Operations Interface Training Program," is hereby superseded.
3. Applicability. This instruction applies to all C/S/As involved in JTO and Multi-Tactical Data Link Network (MTN) operations. The scope of the JTO and MTN operations includes interoperability within the family of tactical data links (TDLs), including Link 16, Situational Awareness Data Link (SADL), Link 22, Joint Range Extension Application Protocol, Cursor on Target, Link 11, Link 11B, Variable Message Format, Common Message Format, and Integrated Broadcast Service. The training focuses on Joint Interface Control Officer (JICO) prerequisite knowledge and skills for integration and interoperability of TDLs within the MTN to contribute to the Common Tactical Picture, and planning and management of tactical data through gateways or extended interfaces to support the Joint Data Network (JDN) and the Department of Defense (DoD) networks. Finally, JTO encompasses planning, management, and coordination of systems for TDLs and the JDN.
4. Policy
  - a. The JTO Interface Training Program permits centralized management and execution of JTO interface training to improve combat readiness. Participation of C/S/As involved in joint operations is essential. Incorporating JTO operational procedures and objectives in joint, allied, and coalition

# UNCLASSIFIED

# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

training programs will maximize training opportunities and provide feedback to Service training and education programs.

b. The JTO Interface Training Program is based on approved joint doctrine; joint tactics, techniques, and procedures (JTTP); and joint standards contained in Enclosure B.

c. The JTO Interface Training Program uses existing training instructions, programs, syllabi, equipment, and facilities when practical.

d. The JTO Interface Training Program provides instruction in the JTTP, planning, management, and employment of warfighting capabilities and technologies required to enhance battlespace awareness; offers accurate and timely information exchange; and trains interoperable forces to support Joint and multinational operations. This training exercises the linkages between Service information exchanges and battle management technologies supporting joint command, control, communications, and computers, intelligence, surveillance, and reconnaissance (C4ISR) and National Security Systems.

e. The JTO Joint Training Committee (JTC) will make recommendations on programs, activities, resource requirements, and materials for the JTO Interface Training Program. The Joint Interoperability and Data Link Training Center (JID-TC) maintains the JTO JTC Terms of Reference (TOR) (Enclosure A). The confederation membership collaborates on changes to the TOR, then forwards them to the Joint Staff Directorate for Joint Force Development, J-7 Deputy Directorate, Joint Warfighting Development (DD JWD), Joint Education and Doctrine Division for review and approval.

f. Additionally, each Service Headquarters should expect and respond to an annual J-7/JID-TC training requirements survey (entitled "Training Needs Assessment," or TNA) within 45 days of tasking, with a goal of compiling a report that provides the JID-TC with projected JDN and MTN training requirements for the prescribed out-years.

5. Definitions. See Glossary.

6. Summary of Changes. This instruction reassigns all oversight responsibilities from the Joint Staff J-7 Deputy Directorate, Joint Coalition Warfighting to Joint Staff J-7 DD JWD; clarifies the differences in executive agent responsibilities between the Office of the Secretary of Defense or headquarters (HQ)-designated agent, J-7 DD JWD; adds the Joint Staff Directorate for Command, Control, Communications, and Computers/Cyber,

# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

J-6 as the lead JTO interface training coordination element; and clarifies Service representative criteria for the JTO JTC.

7. Releasability. UNRESTRICTED. This directive is approved for public release; distribution is unlimited on the Non-classified Internet Protocol Router Network. DoD Components (to include the CCMDs) and other Federal agencies may obtain copies of this directive through the Internet from the CJCS Directives Electronic Library at <<https://dod365.sharepoint-mil.us/sites/JS-Matrix-DEL/SitePages/Home.aspx>>. Joint Staff activities may also obtain access via the SECRET Internet Protocol Router Network Electronic Library web sites.

9. Effective Date. This INSTRUCTION is effective upon signature.

For the Chairman of the Joint Chiefs of Staff:



PAUL C. SPEDERO, RADM, USN  
Vice Director, Joint Staff

Enclosures:

- A – Responsibilities
- B – Terms of Reference for the Joint Training Committee
- C – References

**UNCLASSIFIED**

CJCSI 6240.01F  
29 July 2025

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**UNCLASSIFIED**

# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

## ENCLOSURE A

### RESPONSIBILITIES

1. Joint Staff J-7 will maintain senior executive agent responsibilities for the JID-TC program and will annually review the requirements and funding through input to the Planning, Programming, Budgeting, and Execution System.
2. The Director, Defense Information Systems Agency will assist the JID-TC and C/S/As in identifying approved DoD Information Technology Standards Registry (DISR) standards for use as source documents. The DISR—located at <https://gtg.csd.disa.mil>—is the primary resource to identify standards necessary to conduct JTO interface training.
3. DD JWD will:
  - a. Operate as program manager for the JTO interface training program within the Joint Staff to ensure meeting programmatic personnel and budgetary resources.
  - b. Coordinate and assist the DoD in validating all submissions for the existing Joint Program Element to support JTO Interface Training Program training under the Combatant Commander's (CCDR's) Exercise Engagement and Training Transformation program.
  - c. Designate, in writing, a representative to co-chair the annual JTO JTC.
  - d. Maintain the joint billets assigned to the JID-TC for personnel supporting the JTO Interface Training Program as specified in the Joint Table of Distribution. Meet with Service force providing organizations to ensure Service instructor billets are maintained and fulfilled in accordance with (IAW) the Joint Table of Distribution and the Joint Interoperability Training Memorandum of Agreement.
  - e. Respond to JTO JTC recommendations and direct changes to the JTO Interface Training Program syllabus, as required.
  - f. Certify JTO distance and instructional training courses IAW reference (a).

# UNCLASSIFIED

# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

g. As required, prioritize JTO Interface Training Program support for designated foreign countries based on CCDR's interoperability training requirements.

h. Review and approve changes to the TOR.

4. The JID-TC will:

a. Develop, plan, coordinate, and manage (in collaboration with the C/S/As) a JTO Interface Training Program for operational forces consistent with Joint Training Policy. The JTO Joint Interface Training Program supports CCMD operational needs by delivering MTN/JDN-focused training and teaches warfighting capabilities and technologies employment that enhances battlespace awareness, which is crucial to Joint Force integration and warfighting readiness.

b. Annually convene and co-chair the JTO JTC and coordinate with the C/S/As for representation or support. The JID-TC will also develop, maintain, and administer the TOR in collaboration with the JTO JTC membership.

c. Implement JTO Interface Training plans of instruction, programs, and materials for C/S/As' organic training as directed by DD JWD. Ensure the development of training aids, devices, and curriculum IAW DD JWD-approved instructional systems design standards.

d. Develop, manage, and conduct JTO Interface Training for authorized foreign countries using programs of instruction consistent with 4.a. above, as requested by CCMDs, Services, and designated Joint Security Assistance Training organizations.

e. Serve as the course manager and proponent for JTO interface training content. Support the development, maintenance, and hosting of the online repository for cataloging and sharing training materials and assisting participants on Joint Knowledge Online (JKO). JKO is located at <<https://jkodirect.jten.mil>>.

f. Coordinate with the DD JWD to participate in live, virtual, and constructive Joint National Training Capabilities training events in support of JICO training.

g. Provide a fiscal year annual training report by 1 November to the DD JWD regarding the status of the JTO Interface Training Program. This report will include information regarding student throughput, training conducted,

# UNCLASSIFIED

# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

curriculum changes, lessons learned, appropriate recommendations, and the status of planned activities with coalition partners and allies.

5. The C/S/As shall:

a. Conduct an annual review of the JTO Interface Training Program Course of Instruction and provide formal written comments to the DD JWD and the JID-TC on recommended changes. Provide recommendations no later than 30 calendar days before the JTC to permit key issues to be presented at the annual JTO JTC. Recommendations should identify all shortfalls, issues, and concerns.

b. Senior Joint Data Network Operations Officers or JICO representatives from CCMDs, Services, Service-training agencies, and Joint Staff J-6 shall provide a representative to the annual JTO JTC meeting who is prepared to address submitted and staffed recommendations. The JTO JTC will convene annually or when necessary to address these items to facilitate quality training.

c. Take programming, budgetary, and management actions to support C/S/A participation in the JTO Interface Training Program.

d. Assist the JID-TC with developing the program and ensuring training responsibilities accomplishment. The C/S/As will designate a point of contact to coordinate the JTO Interface Training Program within their organizations.

5. JTC representatives for the Services shall remain at the HQ level. Representation from designated lower commands to provide technical subject knowledge is acceptable. Primary JTC voting responsibility will remain with the Service HQ representative or HQ-designated agent.

6. The Services will provide instructors for duty in the Joint Multi-Tactical Data Link School (JMTS) and maintain, at a minimum, the Service billets currently assigned to the JID-TC in support of the JTO Interface Training Program as shown in Table 1.

# UNCLASSIFIED

# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

Joint Duty Assignments List Billets					
	USSF (1)	USAF (7)	USN (4)	USA (6)	USMC (4)
JDAL Positions	O-4/13S	O-6/13B4D-Director O-4/13B4D-Air C2 Ops/Plans O-4/17D4B- Cyberspace Ops	O-4/LT2 Naval C2 Plans	O-4/14A ADA	O-4/7202- C2 Ops
Service-Provided Billets					
Dir. JMTS		GS-13 0301			
Instructors	O-4/17S	E-6/T1C571 E-6/T1C571	CWO4/LT2 Naval C2 Plans E-7/W24A/805A E-7/W24A/805A	CW4/140A CW4/152E CW3/140A E-7/14G4O E-7/14G4O	O-3/7210 E-7/7236
Support		E-7/1D7X1A Cyber Systems Operations			E-6/0431 Logistics SNCO

Table 1. Joint Interoperability and Data Link Training Center Billets



# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

## ENCLOSURE B

### TERMS OF REFERENCE FOR THE JOINT TRAINING COMMITTEE

#### 1. Background

a. This CJCSI directs C/S/As to participate in the JTO Interface Training Program; take appropriate programming, budgetary, and management actions to support their participation in the JTO Interface Training Program; and provide JTO JTC representation and coordinated support in JTO JTC matters. The major focus should be to reevaluate and revalidate the worldwide JTO Interface Training Program and hold discussions on mapping future training strategies.

b. This instruction directs the JTO JTC to review current JTO interface training programs and initiatives, discuss recent status and planned improvements for JTO interface training, obtain attendee feedback on training effectiveness, and identify joint training requirements that will improve the JTO Interface Training Program. The goals of the JTO JTC are:

(1) Ensure JTO Interface Training meets requirements of the joint community.

(2) Advocate manpower to meet the JTO Interface Training Program requirements. At a minimum, the JTO JTC agenda will have:

(a) Reviews of JTO policies, procedures, training programs, and training materials.

(b) Review of JID-TC manning.

(c) Presentation of the JID-TC overview, to include recent status, and planned improvements, JMTS specifics, and operations support.

(d) Feedback on training effectiveness.

(e) Discussion of joint training requirements.

(f) Presentation of training opportunities.

(g) Discussion periods to address pertinent topics.

# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

## 2. Tasks. IAW this instruction:

a. DD JWD has delegated lead operational authority for JTO interface training matters to the JID-TC.

b. The JID-TC will develop and maintain the JTO Interface Training TOR in collaboration with the JTO JTC membership and forward it to DD JWD for review and approval. JTO JTC decisions will result in recommendations to DD JWD for subsequent actions related to JTO interface training.

c. The C/S/As will participate in the JTO Interface Training Program and provide JTO JTC representation and coordination support in JTO JTC matters.

3. Objective. The JTO Interface Training JTC objective is ensuring JTO interface training meets warfighter needs. It provides a forum to address and coordinate Joint and Service training requirements, identify Joint and Service venues to conduct JTO interface training; and collect recommendations for JTO training methods, materials, and exercises.

4. Work Sessions. Every attempt will be made to align work sessions and to coordinate using e-mail, teleconference, or video teleconferencing before or after a JTO JTC meeting. There will be notification of the time, place, and agenda for each session at least 30 calendar days in advance. Work session summaries, after coordination from members and approval by co-chairs, will be distributed within 45 calendar days after each work session and will constitute the official record of the JTO Interface Training Program JTC proceedings.

5. Approval and Voting Authorities. All major recommendations or decisions of the JTO JTC that require higher-level review or endorsement will be submitted to DD JWD for approval. To resolve issues within the purview of the JTO JTC, each Service will be allocated one vote. The JTO JTC co-chairs also may cast one vote. A two-thirds majority vote of those present will decide all issues, unless declared substantive. If an agreement cannot be attained on a substantive issue, the minority will present an alternative approach and all voting members will provide impact statements for the proposal. The JTO JTC co-chairs will then refer the issue to DD JWD.

## 6. Membership

a. Co-Chairs. Director, JID-TC and a DD JWD representative.

b. Primary Members and Principals. O-6-level representatives from C/S/As with doctrine, organization, training, material, leadership and

# UNCLASSIFIED

# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

education, personnel, and facilities interests/ responsibility for JTO interface training. Service representatives will remain with the HQ level as a voting member. Delegated Service representatives are encouraged to attend and speak to Service-specific technical concerns. Additional Joint Staff representatives from appropriate directorates may also participate as observers. The JTO Interface Training JTC is a decision-making body; members will have the authority to speak on behalf of their organizations for items under this instruction's purview, commit their organizations to a course of action, and advocate for funding and resource allocation.

c. Executive Secretary. JID-TC.

d. Membership Change. C/S/As requiring JTO JTC membership change will notify the co-chairs in writing of the proposed change and the effective date of change.

## 7. Responsibilities

a. The DD JWD has overall management responsibility for the JTO interface training effort, co-chairmanship of the JTO JTC, and authority to establish objectives for evaluation for joint and combined training.

b. The Joint Staff J-6 has responsibility for the technical aspects of the joint interoperability training effort with authority to establish criteria for evaluation of tactical C4ISR systems' compatibility and interoperability related to JTO training.

c. The JID-TC will:

(1) Organize and provide co-chairmanship for the JTO JTC.

(2) Develop, maintain, and administer—in collaboration with the JTO JTC membership—the TOR for the JTO JTC, and coordinate with the C/S/As for their representation or support in JTO JTC activities, as required.

d. The C/S/As will participate in the JTO JTC and JTO Interface Training Program, and ensure the program meets their training objectives.

# UNCLASSIFIED

**UNCLASSIFIED**

CJCSI 6240.01F  
29 July 2025

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**UNCLASSIFIED**

# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

## ENCLOSURE C

### PART I – REFERENCES

- a. CJCSM 3115.01D, 2 December 2014, “Joint Data Network (JDN) Operations: Volume 1”

### PART II – RELATED

1. CJCSM 3115.02, 21 November 2013, “Joint Data Network Operations: Volume II - Common Tactical Picture Data Management”
2. CJCSM 3115.03A, 31 August 2022, “Joint Data Network Operations Volume III - Joint Interface Control Officer (JICO)”
3. CJCSM 3500.03E, 20 April 2015, “Joint Training Manual for the Armed Forces of the United States”
4. CJCSM 3500.04G, 14 April 2023, “Universal Joint Task Manual”
5. CJCSM 6120.01J, 6 December 2024, “Joint Multi-Tactical Data Link Operating Procedures Overview”
6. CJCSI 3150.25H CH1, 5 April 2024, “Joint Lessons Learned Program”
7. CJCSI 3151.01D, current as of 28 October 2022, “Reporting Requirements for Global Command and Control: Common Operational Picture, Common Tactical Picture, Common Intelligence Picture”
8. CJCSI 5123.01I, 30 October 2021, “Charter of the Joint Requirements Oversight Council and Implementation of the Joint Capabilities Integration and Development System”
9. CJCSI 6010.01F, 13 November 2023, “Coordination of United States Command, Control, Communications, and Computer Systems Positions in International Forums”
10. CJCSI 6610.01G, 31 October 2024, “Tactical Data Link Standardization and Interoperability”

# UNCLASSIFIED

**UNCLASSIFIED**

CJCSI 6240.01F  
29 July 2025

(INTENTIONALLY BLANK)

**UNCLASSIFIED**

# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

## GLOSSARY

### PART I – ABBREVIATIONS AND ACRONYMS

C2	command and control
C4ISR	command, control, communications, and computers, intelligence, surveillance, and reconnaissance
CCDR	Combatant Commander
CCMD	Combatant Command
CJCSI	Chairman of the Joint Chiefs of Staff Instruction
C/S/A	Combatant Commands, Services, and Agencies
DD	Deputy Director
DISR	DoD Information Technology Standards Registry
DoD	Department of Defense
HQ	headquarters
IAW	in accordance with
J-6	Joint Staff Directorate for Command, Control, Communications, and Computers/Cyber, J-6
J-7	Joint Staff Directorate for Joint Force Development, J-7
JDN	Joint Data Networks
JWD	Joint Warfighting Development
JICO	Joint Interface Control Officer
JID-TC	Joint Interoperability and Data Link Training Center
JKO	Joint Knowledge Online
JMTS	Joint Multi-Tactical Data Link School
JTC	Joint Training Committee
JTO	Joint Tactical Operations
JTTP	joint tactics, techniques, and procedures
MTN	Multi-Tactical Data Link Network
SADL	Situational Awareness Data Link
TDL	tactical data link
TOR	terms of reference

**UNCLASSIFIED**

CJCSI 6240.01F  
29 July 2025

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**UNCLASSIFIED**



# UNCLASSIFIED

CJCSI 6240.01F  
29 July 2025

## PART II – DEFINITIONS

Common Tactical Picture. An accurate and complete display of relevant tactical data that integrates tactical information from the Multi-Tactical Data Link Network, ground network, intelligence network, and sensor networks.

gateway. A generic term for a command, control, communications, and intelligence, surveillance, and reconnaissance network node designed to provide interoperability by interfacing between two (or more) systems or networks that use different protocols. There are three broadly defined types of gateways:

- a. Data forwarders between two or more tactical data links (TDLs), or between a TDL and a non-TDL system.
- b. Routers and re-transmitters, previously referred to as cross-banding.
- c. Translators, which are internal system capabilities that convert information received from one TDL (or non-TDL) into equivalent internal system information. NOTE: If conversion is defined in data forwarding rules, the data element conversion rules must be used.

Joint Data Networks Operations Officer. Responsible to the commander of a joint task force (JTF) for integration of information from the supporting component commanders into a common track database used to generate the Common Operational Picture, fulfilling information exchange requirements, providing feedback on competing requirements, and addressing requirements to the appropriate JTF staff section.

Joint Interface Control Officer. The senior multi-tactical data link (TDL) interface control officer in support of joint task force operations. The Joint Interface Control Officer plans and manages the Joint TDL network within a theater of operations. Also called JICO.

Multi-Tactical Data Link Network. The Multi-Tactical Data Link Network (MTN) is the multi-tactical data link (TDL) architecture, systems, and associated tactical data that support the JDN production of the common operating picture. It is the physical configuration, functional organization, and operational procedures used in the design, establishment, modification, and operation of TDL networks and associated voice circuits. The MTN coordinator, also known as the Joint Interface Control Officer, plans and manages this network. The functional organization of the MTN considers the nature of

network traffic and the desired organization of exchanged data (e.g., filter plans).

a. MTN components include Link 11A/B, Link 16, Link 22 (North Atlantic Treaty Organization (NATO) Improved Link Eleven), and Situational Awareness Data Link (SADL).

b. Service-unique/platform-specific data exchange systems that potentially contribute via gateways to the MTN (e.g., Link 4, ATDL-I, ground-based data link, NATO Link 1, interim Joint Tactical Information Distribution System message specification, SADL, and Enhanced Position Location Reporting System).

c. The primary distinguishing characteristic of data links within the MTN is that they facilitate the exchange of processed track reports (land, sea, air) in near-real time. The accuracy and precision of the track as reported depend on the performance characteristics of the sensor tracking the object. Reporting responsibility and correlation/de-correlation algorithms determine which unit holding the track reports its location on the MTN.

tactical data link. A tactical data link (TDL) is a standardized communications link suitable for transmission and receipt of tactical digital information. TDLs interface two or more command and control or weapons systems via single network architecture.